



CHABOT

LAS POSITAS

COMMUNITY COLLEGE DISTRICT

SCFF Impacts Equity in the San Francisco Bay Area --- (White Paper Analysis)

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Outline Today's Presentation

- **A White Paper and technical paper were recently produced by our district**
 - **Advocate for changing how the SCFF Supplemental Allocation is calculated**
- **Present background information on what led to the papers**
- **Present the key ideas of papers so committee members are informed about district advocacy regarding the SCFF**



Background

- **Districts hurt by the SCFF are predominantly in high-cost areas**
- **Rajinder Samra conducted exploratory research to determine underlying reasons for low percentages of College Promise Grant Recipients (and to a lesser extent Pell Grant Recipients)**
- **Data Sources:**
 - *National Center for Educational Statistics*
 - *United States Census Bureau*
 - *California Community Colleges Chancellor's Office Management Information Systems Data Mart*



Background

Region 3 Districts

- Peralta CCD
- San Mateo County CCD
- Contra Costa CCD
- Marin CCD
- San Francisco CCD
- Sonoma County CCD

Region 4 Districts

- Cabrillo CCD
- Chabot-Las Positas CCD
- Foothill-DeAnza CCD
- Gavilan CCD
- Hartnell CCD
- Monterey Peninsula CCD
- Ohlone CCD
- San Jose-Evergreen CCD
- West Valley-Mission CCD



Participation and Cost of Living Analysis by Region

California Community College District Regions	Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18 ¹								Region
1 (6 Districts)									Peninsula/ North Bay East Bay/South Bay
2 (7 Districts)									
3 (6 Districts)									
4 (9 Districts)									
5 (7 Districts)									
6 (7 Districts)									
7 (6 Districts)									
8 (9 Districts)									
9 (9 Districts)									
10 (6 Districts)									
All Districts (72)									



Participation and Cost of Living Analysis by Region

California Community College District Regions	Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18 ¹								Region
1 (6 Districts)	\$ 18,868								Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548								
3 (6 Districts)	\$ 21,782								
4 (9 Districts)	\$ 20,856								
5 (7 Districts)	\$ 18,993								
6 (7 Districts)	\$ 20,066								
7 (6 Districts)	\$ 20,065								
8 (9 Districts)	\$ 20,313								
9 (9 Districts)	\$ 20,672								
10 (6 Districts)	\$ 20,240								
All Districts (72)	\$ 20,271								

Participation and Cost of Living Analysis by Region

California Community College District Regions	Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18 ¹	Average 9-Month Median Gross Rent (2013-2017 5-Year Estimates) ²						Region
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1 (6 Districts)	\$ 18,868	\$ 8,010						Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548	\$ 10,848						
3 (6 Districts)	\$ 21,782	\$ 14,682						
4 (9 Districts)	\$ 20,856	\$ 17,755						
5 (7 Districts)	\$ 18,993	\$ 8,679						
6 (7 Districts)	\$ 20,066	\$ 12,610						
7 (6 Districts)	\$ 20,065	\$ 12,926						
8 (9 Districts)	\$ 20,313	\$ 14,357						
9 (9 Districts)	\$ 20,672	\$ 9,653						
10 (6 Districts)	\$ 20,240	\$ 12,584						
All Districts (72)	\$ 20,271	\$ 12,362						

Participation and Cost of Living Analysis by Region

California Community College District Regions	Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18 ¹	Average 9-Month Median Gross Rent (2013-2017 5-Year Estimates) ²	% of Student Expense Budget for Rent in 2017-18						Region
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9 (9 Districts)	\$ 20,672	\$ 9,653							
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1 (6 Districts)	\$ 18,868	\$ 8,010	42%
2 (7 Districts)	\$ 20,548	\$ 10,848	53%
3 (6 Districts)	\$ 21,782	\$ 14,682	67%
4 (9 Districts)	\$ 20,856	\$ 17,755	85%
5 (7 Districts)	\$ 18,993	\$ 8,679	46%
6 (7 Districts)	\$ 20,066	\$ 12,610	63%
7 (6 Districts)	\$ 20,065	\$ 12,926	64%
8 (9 Districts)	\$ 20,313	\$ 14,357	71%
9 (9 Districts)	\$ 20,672	\$ 9,653	47%
10 (6 Districts)	\$ 20,240	\$ 12,584	62%
All Districts (72)	\$ 20,271	\$ 12,362	61%

				Region
				Peninsula/ North Bay East Bay/ South Bay

Participation and Cost of Living Analysis by Region

California Community College District Regions	Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18 ¹	Average 9-Month Median Gross Rent (2013-2017 5-Year Estimates) ²	% of Student Expense Budget for Rent in 2017-18	Unduplicated Count of California College Promise Grants Awarded in 2017-18 ³				Region
1 (6 Districts)	\$ 18,868	\$ 8,010	42%	25,750				Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548	\$ 10,848	53%	87,870				
3 (6 Districts)	\$ 21,782	\$ 14,682	67%	72,298				
4 (9 Districts)	\$ 20,856	\$ 17,755	85%	69,214				
5 (7 Districts)	\$ 18,993	\$ 8,679	46%	116,079				
6 (7 Districts)	\$ 20,066	\$ 12,610	63%	74,138				
7 (6 Districts)	\$ 20,065	\$ 12,926	64%	171,963				
8 (9 Districts)	\$ 20,313	\$ 14,357	71%	178,514				
9 (9 Districts)	\$ 20,672	\$ 9,653	47%	109,872				
10 (6 Districts)	\$ 20,240	\$ 12,584	62%	101,195				
All Districts (72)	\$ 20,271	\$ 12,362	61%	1,006,893				

Participation and Cost of Living Analysis by Region

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1 (6 Districts)	\$ 18,868	\$ 8,010	42%	25,750	50,286			Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548	\$ 10,848	53%	87,870	184,312			
3 (6 Districts)	\$ 21,782	\$ 14,682	67%	72,298	228,231			
4 (9 Districts)	\$ 20,856	\$ 17,755	85%	69,214	222,368			
5 (7 Districts)	\$ 18,993	\$ 8,679	46%	116,079	206,571			
6 (7 Districts)	\$ 20,066	\$ 12,610	63%	74,138	171,789			
7 (6 Districts)	\$ 20,065	\$ 12,926	64%	171,963	388,371			
8 (9 Districts)	\$ 20,313	\$ 14,357	71%	178,514	451,268			
9 (9 Districts)	\$ 20,672	\$ 9,653	47%	109,872	186,644			
10 (6 Districts)	\$ 20,240	\$ 12,584	62%	101,195	220,578			
All Districts (72)	\$ 20,271	\$ 12,362	61%	1,006,893	2,310,418			

Participation and Cost of Living Analysis by Region

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1 (6 Districts)	\$ 18,868	\$ 8,010	42%	25,750	50,286	51%		Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548	\$ 10,848	53%	87,870	184,312	48%		
3 (6 Districts)	\$ 21,782	\$ 14,682	67%	72,298	228,231	32%		
4 (9 Districts)	\$ 20,856	\$ 17,755	85%	69,214	222,368	31%		
5 (7 Districts)	\$ 18,993	\$ 8,679	46%	116,079	206,571	56%		
6 (7 Districts)	\$ 20,066	\$ 12,610	63%	74,138	171,789	43%		
7 (6 Districts)	\$ 20,065	\$ 12,926	64%	171,963	388,371	44%		
8 (9 Districts)	\$ 20,313	\$ 14,357	71%	178,514	451,268	40%		
9 (9 Districts)	\$ 20,672	\$ 9,653	47%	109,872	186,644	59%		
10 (6 Districts)	\$ 20,240	\$ 12,584	62%	101,195	220,578	46%		
All Districts (72)	\$ 20,271	\$ 12,362	61%	1,006,893	2,310,418	44%		

Participation and Cost of Living Analysis by Region

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1 (6 Districts)	\$ 18,868	\$ 8,010	42%	25,750	50,286	51%	\$ 890	Peninsula/ North Bay East Bay/ South Bay
2 (7 Districts)	\$ 20,548	\$ 10,848	53%	87,870	184,312	48%	\$ 1,205	
3 (6 Districts)	\$ 21,782	\$ 14,682	67%	72,298	228,231	32%	\$ 1,631	
4 (9 Districts)	\$ 20,856	\$ 17,755	85%	69,214	222,368	31%	\$ 1,973	
5 (7 Districts)	\$ 18,993	\$ 8,679	46%	116,079	206,571	56%	\$ 964	
6 (7 Districts)	\$ 20,066	\$ 12,610	63%	74,138	171,789	43%	\$ 1,401	
7 (6 Districts)	\$ 20,065	\$ 12,926	64%	171,963	388,371	44%	\$ 1,436	
8 (9 Districts)	\$ 20,313	\$ 14,357	71%	178,514	451,268	40%	\$ 1,595	
9 (9 Districts)	\$ 20,672	\$ 9,653	47%	109,872	186,644	59%	\$ 1,073	
10 (6 Districts)	\$ 20,240	\$ 12,584	62%	101,195	220,578	46%	\$ 1,398	
All Districts (72)	\$ 20,271	\$ 12,362	61%	1,006,893	2,310,418	44%	\$ 1,374	



White Paper

- **2-page Advocacy brief**

- *Ron Gerhard and SCFF team drafted based on Rajinder Samra's data (shown on previous slide)*
- *\$71 million loss for Regions 3 and 4 (Dave Fouquet)*

- **4-page Technical Paper**

- *Cynthia Gordon da Cruz and SCFF sub-team drafted based on 2-pager & Rajinder Samra's data*
- *Graph (seen in a later slide) created by Svetlana Tkachenko, Student Assistant, Chabot College IR*



Summary of Key Ideas

- **Economically vulnerable students in high cost regions are hit twice:**
 1. **By inadequate distribution and amounts of financial aid**
 2. **Then again: When colleges are underfunded by the SCFF**

Supplemental Allocation



Key Idea: Inequities in the Awarding of California Promise and Pell Grants by Region

- **Students attending a CCC in Regions 3 (Peninsula/North Bay) and 4 (East Bay/South Bay) are the least likely to be awarded California Community College Promise and Pell Grants.**
 - **Promise Grants (2017-18)**
 - **32% of Region 3 students receive Promise Grant**
 - **31% of Region 4 students receive Promise Grant**
 - **Statewide average: 44%**
 - **Pell grants (2017-18)**
 - **13% of students in Regions 3 and 4 receive a Pell**
 - **Statewide average: 19%**



But why does this happen?

- **The formula for determining eligibility for Promise and Pell grants does not adequately factor cost of living into the equation.**
- **Cost of living matters!**



Background on Awarding Promise Grants

- **CCC Financial Aid offices commonly use Student Expense Budgets developed by California Student Aid Commission (CSAC) to create the required cost of attendance.**
- **Cost of attendance determines student eligibility for Promise Grants.**
- **9-month expense budgets by California community college regions for 2017-18 revealed that the average budget for in-state off-campus student ranged from \$18,868 to \$21,782, with an average 9-month expense budget of \$20,271.**
- **Take away: Despite HUGE ranges in cost of living throughout our state, very small range in the cost of attendance used to determine Promise Grant eligibility.**

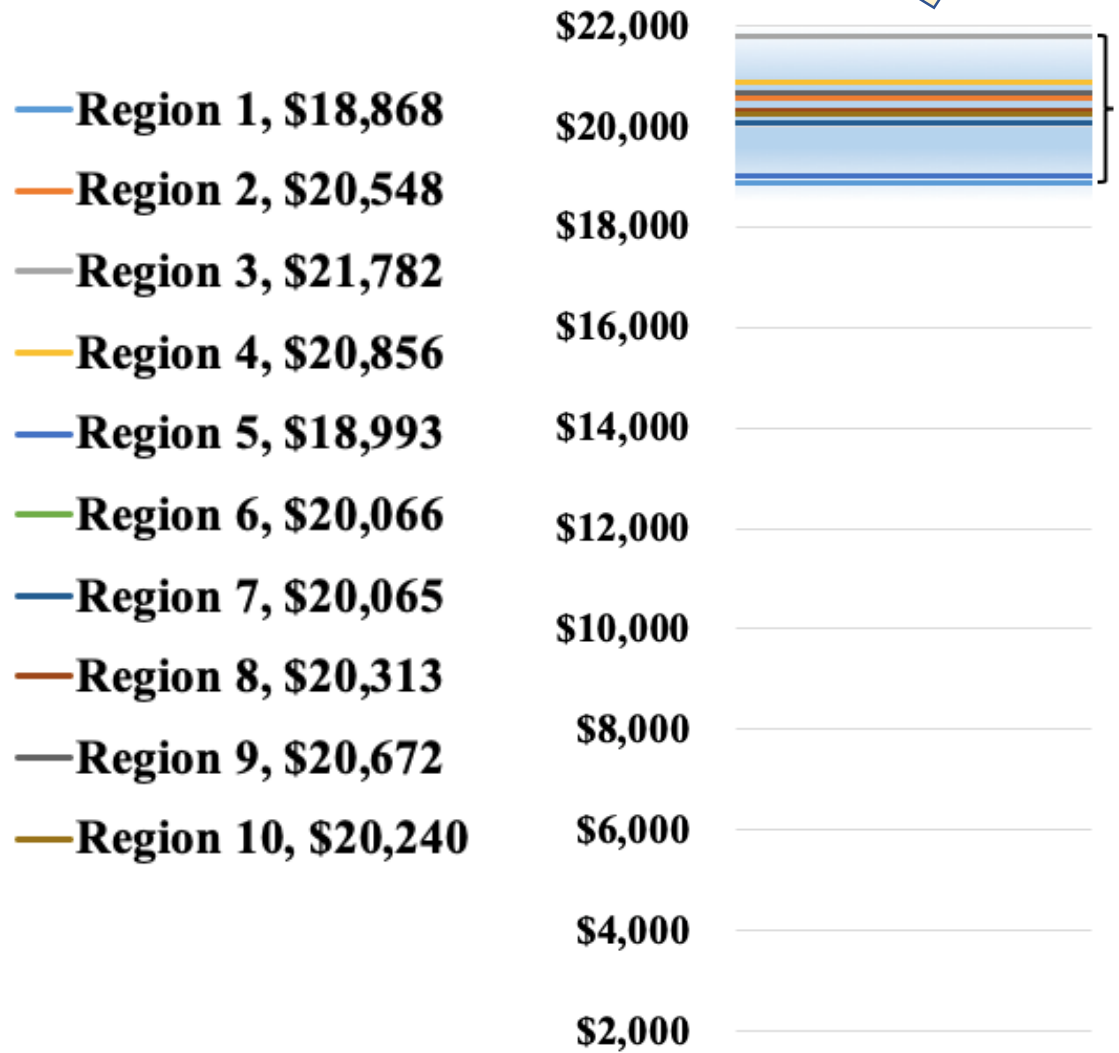


Background on Awarding Promise Grants

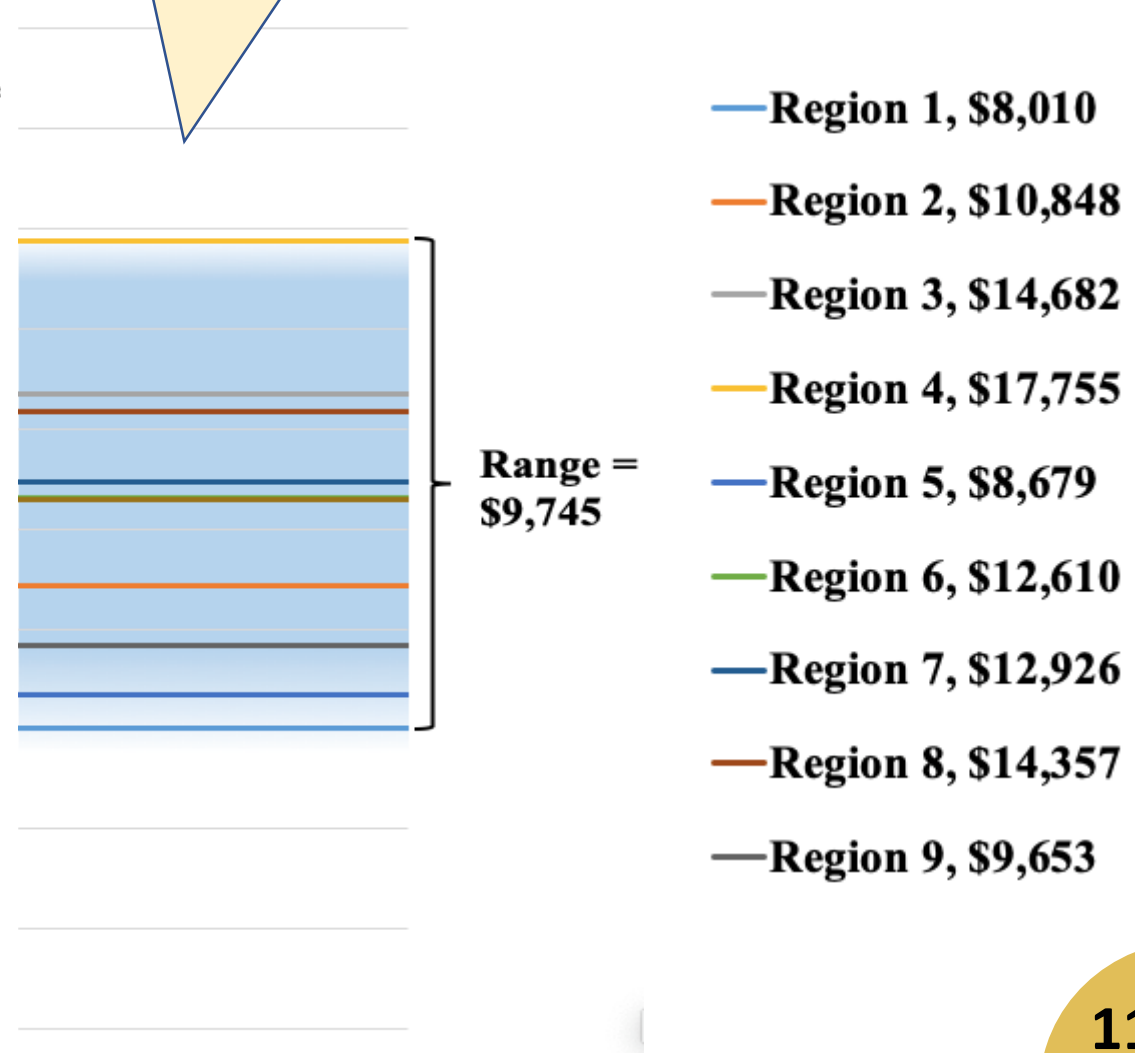
- **Key component of cost of attendance is housing costs.**
- **9-month median rent by California community college region ranged from \$8,010 to \$17,755.**
- **Take away: \$2,914 range in expense budgets used to calculate student need, but a \$9,745 range in the median 9-month average rent students are facing!**



Range of 9-Month Student Expense Budget in 2017-2018 Average by Region

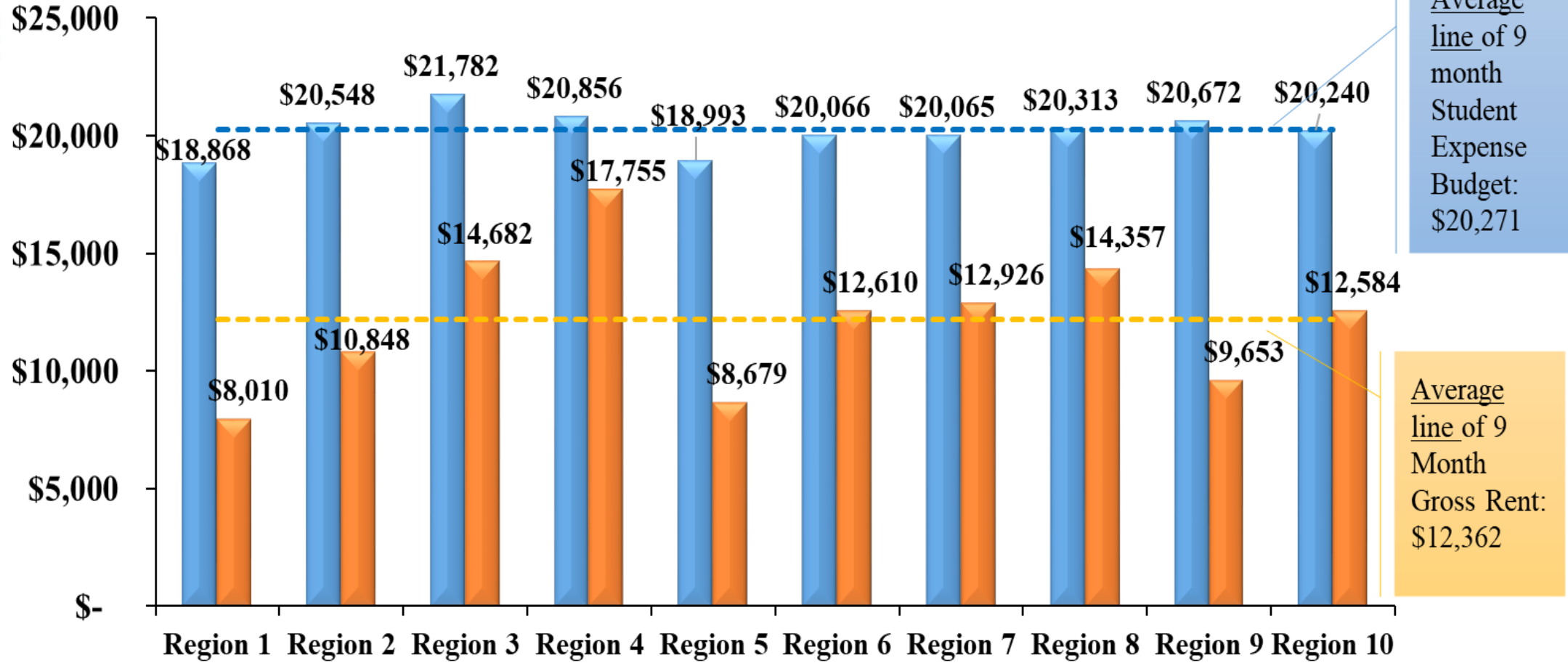


Range of 9-Month Median Rental Rates in 2017-2018 Average by Region





9-Month Student Expense Budgets in Comparison to 9-month Median Rental Rates in 2017-2018 Averaged by Region



- Average 9-Month Student Expense Budget for In-State and Off Campus in 2017-18
- Average 9-Month Median Gross Rent (2013-2017 5-Year Estimates)

(Sources: **1.** National Center for Educational Statistics <<https://nces.ed.gov/collegenavigator/>>
2. United States Census Bureau <<https://factfinder.census.gov/faces/nav/jsf/pages/index.xhtml>>)



Background on Awarding Promise Grants

- **Even when students in high cost areas do receive financial aid, often inadequate to pay for their basic needs.**
- **Students paying a median rental rate in Regions 3 and 4 would need to use 67% and 85% (respectively) of their budget on housing alone.**
- **Little money left to pay for other basic needs (e.g., food, health care, transportation, books, and dependent care).**

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Background Awarding Pell Grants

- Pell Grants have the same issue
- Pell Grant eligibility is determined by a student's expected family contribution from the Free Application for Student Aid (FAFSA)
- Formula to establish eligibility does not take into account the cost of attendance for a particular college
- Formula only gives minimal weight to the state from which the student applies
- We can't change how Pells are awarded, but important to know that students in our regions who experience housing & food insecurity often don't qualify



Summary of Key Ideas

- **Economically vulnerable students in high cost regions are hit twice:**
 1. **By inadequate distribution and amounts of financial aid**
 2. **Then again: when colleges are underfunded by the SCFF**



Summary of Key Ideas

- **Supplemental Allocation includes utilization of number of California Promise Grant and Pell Grant recipients to measure the number of socio-economically vulnerable students a district serves.**
- **Methods for awarding California Promise Grant and Pell Grant recipients systematically undercount the number of economically vulnerable students in high cost of living areas.**
- **Thus, SCFF deprives the 15 community college districts in Regions 3 and 4 from receiving the funding needed to support our students.**



Recommendation

- **We recommend adjusting the Supplemental Allocation with a cost of living index to better reflect the number of economically vulnerable students a college serves, particularly in regions with a high cost of living**